AMENDED IN ASSEMBLY MARCH 27, 2000

CALIFORNIA LEGISLATURE—1999-2000 REGULAR SESSION

ASSEMBLY BILL

No. 2234

Introduced by Assembly Member Wiggins

February 24, 2000

An act to amend Sections 10167, 10167.2, 10167.3, 10167.7, 10167.9, 10167.10, 10167.11, and 10167.12 of the Business and Professions Code, relating to real estate.

LEGISLATIVE COUNSEL'S DIGEST

AB 2234, as amended, Wiggins. Prepaid rental listing services.

The Real Estate Law provides for the regulation and licensing of prepaid rental listing services by the Real Estate Commissioner. A willful violation of these provisions is a crime.

Existing law imposes various requirements on prepaid rental listing services, and among other things requires a contract for prepaid rental listing services to contain various provisions, including a requirement for the service to refund a prospective tenant's fee under certain circumstances, and provides a remedy in small claims court if the fee is not refunded when required.

This bill would modify the definition of "prepaid rental listing service" and provide that a contract for those services may be provided by the licensee to the prospective tenant and signed in electronic form, as specified. This bill would require the commissioner to establish an administrative claims

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procedure as an informal alternative to the court procedure. This bill would increase licensing fees payable to the commissioner by prepaid rental listing services, would increase the required bonding requirement from \$2,500 to \$25,000, and provide for an annual increase in the amount of would require that the amount of the service charge to a prospective tenant that a licensee is not required to refund to a prospective tenant may retain be adjusted annually, as specified, by the Department of Real Estate. This bill would make other related changes to these regulatory provisions.

Because a violation of the bill's requirements would be a crime, this bill would impose a state-mandated local program by expanding the definition of an existing crime.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 10167 of the Business and 2 Professions Code is amended to read:
- 3 10167. The definitions used in this section shall govern 4 the construction and terms as used in this article:
 - (a) "Prepaid rental listing service" means the business of supplying prospective tenants with access to listings of
 - residential real properties for tenancy, by publication or otherwise, pursuant to an arrangement under which the
- 9 prospective tenants are required to (1) pay an advance
- 10 or contemporaneous fee specifically to access listings or
- 11 (2) purchase any other product or service in order to gain
- 12 access to listings, but which does not otherwise involve
- 13 the negotiation of rentals by the person conducting the
- 14 service. "Prepaid rental listing service" does not include
- 15 the business of providing roommate referral information

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designed to assist persons in locating a roommate who meets various selection criteria.

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- (b) "Licensee" means a person licensed to conduct a prepaid rental listing service or a person engaged in the business of a prepaid rental listing service under a real estate broker license.
- (c) "Location" means the place, other than the main or branch office of a real estate broker, where a prepaid rental listing service business is conducted.
- (d) "Designated agent" means the person who is in charge of the business of a prepaid rental listing service at a given location.
- (e) "Fee" means the charge required by a licensee for 14 access to listings of vacant residential real properties for tenancy.
- (f) "Service charge" means the amount of the fee that a licensee may retain if a prospective tenant finds housing 18 through a source other than the listings supplied by the licensee.
- 20 SEC. 2. Section 10167.2 of the Business and 21 Professions Code is amended to read:
- 10167.2. (a) It is unlawful for any person to engage in 23 the business of a prepaid rental listing service unless licensed in that capacity or unless licensed as a real estate broker.
- (b) The requirements of this article apply only to the provision of access to listings of residential real properties for tenancy by prepaid rental listing services. Except if expressly provided otherwise in this requirements of this article do not apply to any other goods or services sold by a prepaid rental listing service as long as purchase of those goods or services is not required to gain access to those listings and as long as the purchase of those goods or services is not included in the same contract as the contract to provide access to those 36 listings.
- 3. Section of 37 SEC. 10167.3 the **Business** and Professions Code is amended to read: 38
- 39 10167.3. (a) A separate application for a license as a prepaid rental listing service shall be made in writing for

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each location to be operated by a licensee other than a real estate broker. Each application shall be on forms provided by the department, shall be signed by the applicant, and shall be accompanied by a two hundred dollar (\$200) application fee for the first location, and a 6 fifty dollar (\$50) application fee for each additional location of the applicant.

Applications to add or eliminate locations during the term of a license shall be on forms prescribed by the department. A fifty dollar (\$50) application fee for the remainder of a license term for each location to be added shall accompany the application.

(b) A real estate broker may provide a prepaid rental 14 listing service at a licensed office for the conduct of his or 15 her real estate brokerage business if the business at the 16 office is conducted under the immediate supervision of the broker or of a real estate salesperson licensed to, and acting on behalf of, the broker.

4. Section of SEC. 10167.7 the Business 20 Professions Code is amended to read:

10167.7. Except as provided in Section 10167.8, each licensee shall provide to the department, and at all times maintain in force, a bond in the amount of twenty-five thousand dollars (\$25,000) for each location. A licensee that has provided a bond in a lesser amount pursuant to requirements then in effect shall not be required to provide a bond in the amount of twenty-five thousand dollars (\$25,000) until the time that the licensee's license is subject to renewal. The bond may be in the form of a corporate surety bond, or a cash deposit. A cash deposit may be deposited by the licensee in an interest-bearing account assigned to the commissioner, with interest earned thereon payable to the licensee. The bond or cash deposit may be utilized by the commissioner for the benefit of any unsatisfied judgment creditor in an action pursuant to subdivision (e) of Section 10167.10, or for the benefit of any successful claimant in a claim brought pursuant to subdivision (f) of Section 10167.10.

39 5. Section 10167.9 of the Business Professions Code is amended to read:

10167.9. (a) Prior to the acceptance of a fee for listings, or for purchase of goods or services required to gain access to listings, a licensee shall provide the prospective tenant with a proposed written contract, either on paper or in electronic form, which shall include 6 at least the following:

- (1) The name of the licensee and the addresses and telephone numbers of the principal office or location of the licensee and of the location, or branch office of a real 10 estate broker, providing the listing to the prospective tenant.
- (2) Acknowledgment of receipt of the fee, including 13 the amount.
- (3) A description of the service to be performed by the significant 15 licensee, including conditions, restrictions. and limitations where applicable.
- (4) The prospective tenant's specifications for the 18 rental property, including, but not limited to:
 - (A) Type of structure, including, but not limited to, detached single-family home, apartment, or duplex.
- (B) Location by commonly accepted residential area name, by designation of boundary streets, or by any other 23 manner affording a reasonable means of identifying 24 locations acceptable to the prospective tenant.
 - (C) Furnished or unfurnished.

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- (D) Number of bedrooms required.
- (E) Maximum acceptable monthly rental.
- 28 (5) The contract expiration date, which shall not be later than 90 days from the date of execution of the 30 contract.
- (6) A clause setting forth the right to a full or partial 32 refund of the fee paid in advance as provided in Section 33 10167.10.
- 34 (7) The signature of the licensee or of the designated 35 agent, real estate salesperson, or employee acting on 36 behalf of the licensee. The signature of any person, 37 including any signature required by the terms of the 38 contract to be provided by the prospective tenant, may be provided in any electronic form that provides a 40 reasonable method of indicating that the individual

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whose signature is required authorized the contract to be signed in that electronic form.

- (8) A clause in bold type letters outlining the small claims court remedy available to the prospective tenant, administrative claims procedure pursuant to subdivision (f) of Section 10167.10 after the commissioner has established that procedure.
- (b) The original of each contract shall be retained by the licensee for a period of not less than six months from the date of termination of the contract during which time 10 the contract shall be subject to examination by a duly of authorized representative the commissioner. purposes of this subdivision, the "original" of a contract 14 executed in electronic form shall be either the copy of the 15 contract stored in digital media or a paper printout of that 16 contract.
- (c) The form of contract proposed to be used by a 18 licensee to effect compliance with this section shall be 19 filed with the department prior to use. Any modification 20 of a form previously filed with the department, including a change in the name or business address of the licensee, shall also be filed prior to use, if the modification affects 23 the rights and obligations of the parties to the contract or directly affects the contract's compliance 25 express requirements of this article. The department shall 26 withhold the issuance or renewal of a license until the 27 department approved the has contract, department shall not withhold its approval on the basis of issues that do not relate to the rights and obligations of the 30 parties to the contract or that do not directly relate to compliance with the express requirements of this article.
- (d) Notwithstanding any other provision of law, a 33 contract for prepaid rental listing services executed in 34 electronic form, and signed in any electronic form that provides a reasonable method of indicating that 36 individual whose signature is required authorized the contract to be signed in electronic form, shall be valid to the same extent as an executed written contract.
- 39 6. Section 10167.10 of the Business 40 Professions Code is amended to read:

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10167.10. (a) (1) A licensee shall refund in full the advance fee paid by a prospective tenant if the licensee does not, within five days after execution of the contract, supply at least three rental properties then available to the prospective tenant and meeting the specifications of the contract, unless the prospective tenant obtains a rental through the services of the licensee.

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- (2) A licensee will be deemed to have supplied information meeting the specifications of the prospective tenant if the information supplied meets the contract specifications with reference to: (i) type of structure; (ii) designated area; (iii) furnished or unfurnished; (iv) number of bedrooms; (v) maximum rental; and (vi) any 14 other specification expressly set forth in the contract. A demand for the return of the fee shall be made by or on 16 behalf of the prospective tenant within 10 days following the expiration of the five-day period referred to above by delivery or by mailing by registered or certified mail to the address of a location, or branch office of a real estate broker, set forth in the contract.
- (b) (1) Except as provided in paragraph licensee shall refund any amount over and above the sum 23 of a fifty dollar (\$50) service charge to the prospective 24 tenant if the prospective tenant obtains a rental other 25 than through the services of the licensee during the term of the contract or does not obtain a rental, provided that the prospective tenant demands a return of that part of 28 the fee within 10 days after the expiration of the contract. For purposes of this subdivision, a prospective tenant will 30 be considered to have obtained a rental through the services of the licensee if the prospective tenant obtains a rental in the same building or complex to which the licensee referred the tenant, even if a listing for the particular rental unit obtained was not provided by the licensee.
- (2) Within 10 days of receipt from the prospective 37 tenant of reasonable documentation of the prospective tenant's new rental or of the fact that the prospective tenant did not move, such as a lease, rental agreement, or utility bill, with sufficient information to verify that the

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new rental was not obtained through the services of the licensee or that the prospective tenant did not move, the 3 licensee shall refund any amount over and above the sum 4 of a fifty dollar (\$50) service charge to the prospective 5 tenant. A refund shall not be denied to a person who 6 credibly affirms to the licensee that the person did not obtain a rental through the services of the licensee and who credibly affirms that, after making reasonable efforts 9 to provide reasonable documentation of this fact, the 10 person was unable to do so.

- (3) Beginning January 1, 2002, the amount of the 12 allowable service charge shall be increased annually by 5 percent, rounded up to the nearest whole dollar, so that 14 the limitation is always expressed in terms of whole dollars.
- (3) On or before January 1, 2002, and annually 17 thereafter, the department shall, by regulation, adjust the 18 amount of the allowable service charge to reflect the rate 19 of inflation from the previous year, as measured by the 20 Consumer Price Index or other method of measuring the 21 rate of inflation which the department determines is reliable and generally accepted.
 - (c) Each contract shall contain provisions that shall read as follows unless different language shall have been approved in writing by the department prior to use:

"RIGHT TO REFUND

(Full capital letters, bold face, or italicized)

If, within five days after payment of an advance fee, the licensee has not supplied the prospective tenant with at three available rental properties meeting specifications of the contract as to (i) type of structure; (ii) designated area; (iii) furnished or unfurnished; (iv) 34 number of bedrooms; (v) maximum rental; and (vi) any 35 other specification expressly set forth in the contract, the 36 full amount of the fee paid shall be refunded to the prospective tenant upon presentation of evidence of that 38 failure within 10 days after the expiration of the five-day period. The prospective tenant is not entitled to a refund

if the prospective tenant obtains a rental through the services of the licensee.

If the prospective tenant obtains a rental other than through the services of the licensee during the term of this contract or if the prospective tenant does not obtain a rental through the services of the licensee during the term of the contract, the licensee shall refund the fee received in excess of a (insert applicable limit pursuant to subdivision (b) of Section 10167.10 of the Business and 10 Professions Code) service charge to the prospective tenant within 10 days after the prospective tenant supplies reasonable documentation of the prospective 13 tenant's new rental or of the fact that the prospective 14 tenant did not move, such as a lease, rental agreement, or utility bill, with sufficient information to verify that the 16 new rental was not obtained through the services of the licensee or that the prospective tenant did not move.

To be entitled to a refund in excess of the service charge, the prospective tenant must mail or deliver the demand for refund not later than 10 days after expiration this contract. supply and must documentation of the prospective tenant's new rental or of the fact that the prospective tenant did not move, such as a lease, rental agreement, or utility bill, with sufficient information to verify that the new rental was not obtained through the services of the licensee or that the prospective tenant did not move. The documentation may be supplied after the demand for a refund is mailed or delivered, provided that it is supplied within a reasonable time after it becomes available."

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- (d) This section shall not apply to a person purchasing rental information for a purpose other than that of locating a rental unit for personal use or the use of a designated person.
- (e) If the licensee fails to make a refund as provided in this section and if the denial or delay in making the refund is found to have been done in bad faith, a court of appropriate jurisdiction, including a small claims court, or the commissioner pursuant to subdivision (f), shall be

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1 empowered to award damages to the plaintiff in an amount not to exceed one thousand dollars (\$1,000) in addition to actual damages sustained by the plaintiff. If 4 the licensee refuses or is unable to pay the damages awarded by the court or the commissioner, the award 6 may be satisfied out of the security required under Section 10167.7.

- (f) (1) The commissioner shall, by regulation, 9 establish administrative claims procedure 10 evaluating claims by prospective tenants alleging that a licensee has failed to make a refund as provided in this 12 section.
- (2) The purpose of the procedure shall be to provide 14 a convenient, informal, expedited method of validating prospective tenants and 15 claims by compensating 16 claimants for valid claims.
- (3) A decision of the commissioner pursuant to this 18 subdivision may be appealed to a court of competent 19 jurisdiction.
- (4) The administrative claims procedure shall ensure 21 that the licensee alleged to have failed to make a refund 22 receives notice of the claim, and has an opportunity to be 23 heard by the commissioner and an opportunity to appeal 24 the commissioner's decision to a court of appropriate 25 jurisdiction.
- SEC. 7. Section 10167.11 of the **Business** 26 27 Professions Code is amended to read:
- 10167.11. It shall be a violation of this article for any 29 licensee or any employee or agent of a licensee to do the 30 following:
- (a) Make, or cause to be made, any false, misleading, 32 or deceptive advertisements representations or concerning the services that the licensee will provide to prospective tenants. 34
- (b) Refer a property to a prospective tenant knowing 35 36 or having reason to know that:
- (1) The property does not exist or is unavailable for 37 tenancy. 38

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(2) The property has been described or advertised by or on behalf of the licensee in a false, misleading, or deceptive manner.

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- (3) The licensee has not confirmed the availability of 5 the property for tenancy during the seven-day four-day 6 period immediately preceding dissemination of listing information. However, it shall not be a violation to refer a property to a prospective tenant during a period of from seven to 10 five to seven days after the most 10 recent confirmation of the availability of the property for rental if the licensee has made a good faith effort to confirm availability within the stated seven-day four-day period, and if the most recent date of confirmation of availability is set forth in the referral.
- (4) The licensee has not obtained written or oral 16 permission to list the property from the property owner, manager, or other authorized agent.
- SEC. 8. Section 10167.12 of the Business 19 Professions Code is amended to read:
- 10167.12. (a) The commissioner may 21 revoke the license of a licensee or the license of the licensee to operate at one or more locations for either of the following:
 - (1) A violation of this article by a licensee or by an employee or agent, including a designated agent, of the licensee.
 - (2) A conviction of a licensee, or a designated agent, or of an officer, director, or owner of 25 percent or more of the shares of a corporate licensee for a crime which is substantially related to the qualifications, functions, or duties of a prepaid rental listing service licensee.
- (b) For the purpose of determining whether grounds 33 exist for suspending or revoking the license of a licensee, 34 the commissioner shall hold a hearing in accordance with Chapter 5 (commencing with Section 11500) of Part 1 of 36 Division 3 of Title 2 of the Government Code.
- SEC. 9. No reimbursement is required by this act 37 pursuant to Section 6 of Article XIII B of the California 38 Constitution because the only costs that may be incurred 40 by a local agency or school district will be incurred

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- 1 because this act creates a new crime or infraction,
- eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article

- 6 XIII B of the California Constitution.